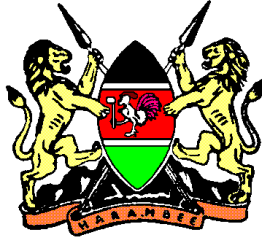


**REPUBLIC OF KENYA**



**THE NATIONAL TREASURY AND PLANNING**

**STATE DEPARTMENT FOR PLANNING**

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**FOURTH MEDIUM TERM PLAN 2023- 2027**

**BUNGOMA COUNTY CONSULTATION FORUM REPORT**



**MAY, 2022**

## **1. INTRODUCTION**

### **1.1 Overview**

Kenya Vision 2030 is the country's long term development blue-print that aims to transform Kenya into a newly-industrializing, middle income country providing high quality of life to its citizens. The Vision is being implemented through five-year successive Medium Term Plans.

The National Treasury and planning through the State Department for planning is preparing the Fourth MTP 2023-2027 of Kenya Vision 2030. The Fourth MTP will succeed the Third MTP 2018-2022 and outlines policies, programmes and projects for implementation over the Plan period. The Fourth MTP will implement the fourth and second-last phase of Kenya Vision 2030 and will set the momentum for transition to the next long-term development agenda for the country. It will be guided by Kenya Vision 2030 and lessons learnt in implementation of previous MTPs (MTPI, MTPII and MTPIII). It will also be guided by the Constitution and will incorporate the priorities outlined in the Manifesto of the Political Party forming the Government after the next general election scheduled for August, 2022.

The Fourth MTP is being prepared through wide consultations in line with several Articles of the Constitution that calls for the involvement of the public in the formulation of public policies and plans. In line with the Constitution Article 10 2 (a), 2 (c), Article 174 (c) and the Fourth Schedule, the Fourth MTP consultations and consensus building will be undertaken through National Stakeholders Forum (NSF); MTP Sector Working Groups (MTPSWGs); County Consultation Forums; and National Stakeholders Validation Forum.

### **1.2 Fourth MTP County Consultation Forums**

The National Treasury and Planning through the State Department for Planning held MTP County Consultation Forums in all counties between 28<sup>th</sup> March and 5<sup>th</sup> April, 2022. The Consultation Forums provided opportunity for stakeholders and the public to provide views that will form basis for the design of sector policies, programmes and projects in the Fourth MTP.

### **1.3 Objective County Consultation Forums**

The objectives of the County Consultation Forums were:

- i. To appraise stakeholders and the public on progress made in implementation of MTP 2018-2022, and preparatory process of Fourth MTP;
- ii. To provide a forum for consultation with stakeholders and the public to propose priority programmes and projects for incorporation in the Fourth MTP; and
- iii. To provide a platform for consultation between the national government and county government on development and implementation of MTP and CIDPs.

### **1.4 Participants/Target Group**

The County Consultation Forums targeted representatives from the National Government in the counties, County Governments, Non-Government Institutions and the public. The Participants from non-government institutions included representatives from Religious organizations, Private Sector, Development Partners, Civil society, Media, Academia, Persons with Disabilities, Youth and Women. A total of 150 participants were invited in each County Forum with strict adherence to gender balance and sub-county representations. A total of 151 participants attended the Bungoma County Consultation Forum.

### **1.5 County Consultation Process**

The Consultation Team was led by Ms. Josephta Mukobe, CBS Principal Secretary, State Department for Culture and Heritage. The Team made courtesy call to the County Commissioner and briefed him on the Fourth MTP preparatory process and the programme of activities and logistics for the forums. The Consultation Forums programme was as follows:

- i. Welcoming remarks by County Commissioners and County Executive Committee (CEC) in charge of Finance and Planning;
- ii. Remarks by the County Governor;
- iii. Statement by Cabinet Secretary, The National Treasury and Planning read on his behalf by Principal Secretaries (Team Leader);
- iv. Presentations on:
  - a) Objective of the Consultation forums;
  - b) County Integrated Development Plans (CIDP) Guidelines;
  - c) Achievements of Third MTP and preparatory process of Fourth MTP;
  - d) Key achievements on implementation of County Integrated Development Plans 2018-2022; and
- v. Group Discussions based on the three pillars & Enablers. Participants were divided into four groups to discuss Emerging Issues & Challenges, and proposed County sector priority programmes and projects.

### **1.6 County Consultation Forums Output**

The Consultation Team prepared county specific Consultation Forum reports. The report contains highlights of the remarks made during the opening sessions, emerging issues and challenges, and proposed priority programmes and projects for Fourth MTP.

## **2. HIGHLIGHTS OF REMARKS MADE DURING OPENING REMARKS**

### **2.1 Remarks by the County Secretary**

The County Secretary welcomed participants to the Forum and invited the County Commissioner to lead the introduction of participants representing various stakeholders. The representatives present were from the County Executive Committee, County Government Departmental Heads, women, youth, Council of Elders, Civil Societies, Media, Red Cross,

CBOs, and People with disabilities among others. The County Secretary thereafter welcomed the County Commissioner to make his official remarks.

## **2.2 Remarks by the County Commissioner**

The County Commissioner welcomed participants to the Forum and reiterated that they are honoured to host the gracious occasion to discuss matters of planning and preparation of MTP IV. He emphasized that planning is a shared responsibility worldwide between the different levels of government. This is expounded in the Sustainable Development Goals (SDGs) and thus planning can be looked at from individual, community, regional, national and international perspective.

The County Commissioner indicated that the implementation of the Big 4 Agenda is being undertaken in the County through the three pillars (Economic, Social and Political) of Kenya Vision 2030. For instance, he highlighted that a good number of Bungoma residents are benefitting from NHIF, and this has been made possible through collaboration with other stakeholders.

The County Commissioner challenged the participants to come up with strategies to reduce the cost of production so as to compete favorably with the neighboring counties and countries to enhance fair trade. He further commended the people of Bungoma for peaceful campaigns and reminded them to continue with the implementation of MTP III Programmes and Projects. He thereafter invited the Governor of Bungoma, H.E Wycliffe Wangamati to give his remarks.

## **2.3 Remarks by the Governor**

The County Governor started by welcoming the Principal Secretary and the team from National Treasury and Planning to Bungoma County and indicated that he was glad the Forum had been organized for the citizens to give inputs in the preparation of MTP IV. He further emphasized on the importance of the Forum pointing out that it was an opportunity for the participants to contribute in the planning and budget preparation process.

The Governor indicated that agriculture contributes about 70% of Bungoma County GDP and there is need to give more focus to infrastructure going forward to ease transportation of the commodities to the market both within and out of the County. On the same note, he mentioned that expansion of major roads in Bungoma County including the dual carriage in Bungoma town is ongoing. He noted that there is discussion with the Kenya Airport Authority to consider developing an airport in the County.

The Governor emphasized on the need for reviving the collapsed factories as an Agenda on industrialization. This will promote manufacturing and create jobs for the youths to reduce the high rate of unemployment. He called for the construction of a modern Chwele market as it will not only lead to high volume of trade activities but also enhance revenue collection and

economic development. He also called for the development of the Lwakhakha border crossing point to enhance ease of trading between Kenya and Uganda.

The Governor assured Bungoma residents that the County Scholarship is free and cautioned them against making payments to anybody to access the same. He further mentioned that the scholarship programme is catering for 3,000 students in the year 2022. He called for peaceful 2022 electioneering and maintenance of peace during the period in the County.

## **2.4 Remarks by the Principal Secretary**

The Principal Secretary indicated that it's time for the Government to plan for the citizens and the views of all the stakeholders is needed for incorporation into the five-year Medium Term Plan. The PS emphasized on the importance of the County Consultative Forum in ensuring that the Counties contribute to National planning. She further informed the participants that the exercise was being carried out concurrently in all the 47 counties.

## **2.5 Remarks by the County Executive Committee Member for Finance and Planning**

The CEC Member responsible for Finance and Planning, Ms. Esther Wamalwa, thanked the National Government for providing an opportunity for the counties to be involved in the preparation of MTP IV. She further indicated that the County has borrowed a lot from the National Government during the implementation of CIDP II that was well aligned to Kenya Vision 2030, MTP III and the Big 4 Agenda.

The CECM assured the participants that the County Government will borrow from the National Government and align the CIDP III to Vision 2030 and MTP IV. She highlighted that although the County Government faced a lot of challenges, there were great achievements in the implementation of CIDP II and this was to be shared later in the Forum.

## **3. PLENARY DISCUSSION**

Two presentations were made covering the Achievements of Third Medium Term Plan (MTP) 2018 - 2022 and the Preparatory Process of Fourth MTP 2023 - 2027 and the second one on the Highlights of Achievements on Implementation of County Integrated Development Plan (CIDP) 2018-2022. A plenary discussion was conducted thereafter and the following issues were raised:

- There is a huge need to upgrade Chwele open air market to a modern exchange market so as to increase revenue for the County and improve hygiene for users;
- The Stakeholders indicated the need to extend the Standard Gauge Railway to Bungoma Town. This would ease movement of people and enhance trade;

- The issue of title deeds in Mt. Elgon should be given priority and sensitization is necessary for the people to appreciate the importance of individual land ownership. The process of succession also takes too long and there is need to come up with strategies to speed it up;
- The policies and requirements for accessing Uwezo Fund, Women Enterprise Fund and Youth Fund should be revised to give the targeted group easy access for increased uptake of these funds;
- The stadium in the County is not being utilized and the County Government should take lead in organizing sports activities;
- The low number of women recruited in the police force is a concern and more slots should be reserved for them;
- There is need to establish a library in Bungoma County to encourage the reading culture;
- There is rapid economic growth in the County hence the need for proper urban planning for Bungoma Town;
- Koila Water Project needs to be completed to increase water supply in the County;
- Establishment of a maize milling plant in Bungoma to enable processing of the large quantity of maize being produced in the County should be prioritized.
- The Stakeholders emphasized on the need to open up Lwakhakha border to South Sudan pointing out that this would help reduce the congestion at the Malaba border and promote regional trade;
- The County through the Intergovernmental Relations Committee will work with the National Government to upgrade and expand Matulo airstrip at Webuye into an airport to give investors more access to Bungoma County; and
- The production capacity of Nzoia Sugar Company should be improved to accommodate the increasing number of sugarcane being produced. This will go a long way to reduce the shortage of sugar in the Country

#### **4. GROUP DISCUSSIONS**

The participants were split into four groups and they were advised to be free to contribute in any groups they felt could be of interest to them. It was explained to the participants that for them to choose Programmes/projects that will serve them well, they needed to identify the challenges/problems and emerging issues that impact on their lives then propose solutions for them.

EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
ECONOMIC PILLAR	
<b>Tourism</b> <ul style="list-style-type: none"> <li>• Inadequate transport networks that discourages tourists i.e. roads, air, rail</li> <li>• Undeveloped tourism attraction sites</li> <li>• low marketing of the County tourism attraction sites</li> </ul>	<ul style="list-style-type: none"> <li>• Development of the transport network around areas of tourism potential like the airstrip and around Mt. Elgon</li> <li>• Development of tourism attraction sites in the County</li> <li>• Marketing framework for the County tourism products</li> </ul>
<b>Agriculture, Livestock and Fisheries</b> <ul style="list-style-type: none"> <li>• High cost of farm inputs</li> <li>• Emerging pests and diseases</li> <li>• Lack of adequate irrigation infrastructure</li> <li>• Low value addition/agro-processing</li> <li>• Low access to markets</li> </ul>	<ul style="list-style-type: none"> <li>• Establishment of a tea factory in Mt. Elgon</li> <li>• Maize milling plant in Tongaren</li> <li>• Modernization of the Chwele Market</li> <li>• Revival of Nzoia Sugar and Mumias Sugar Factory</li> <li>• Promotion of agricultural insurance e.g. crop insurance</li> <li>• Development of Upper Nzoia Dam/Irrigation Scheme (Tongaren) and the Lower Nzoia Dam/Irrigation Scheme(Bumula)</li> <li>• Establishment of food reserves/banks</li> <li>• Preservation of agricultural land by curbing land fragmentation</li> <li>• Subsidizing the cost of inputs further across all the value chains</li> <li>• Revival and strengthening of cooperative societies</li> <li>• Establishment of a fertilizer blending factory</li> <li>• Completion of the dairy processing plant</li> <li>• Revival of the ginnery at Malakisi</li> </ul>
<b>Trade</b> <ul style="list-style-type: none"> <li>• High cost of doing business in the County due to high taxes and levies</li> <li>• Illegal cross border trade leading to unfair competition</li> <li>• Poor infrastructure to support trade</li> <li>• Low access to financial services e.g. there is no bank operating in Chwele</li> </ul>	<ul style="list-style-type: none"> <li>• Develop regulatory framework to check on the cost of doing business</li> <li>• Upgrade Chwele open air market to a modern exchange market</li> <li>• Enhance lighting infrastructure</li> </ul>

EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
<b>Manufacturing</b> <ul style="list-style-type: none"> <li>• Insufficient incentives for manufacturing sector</li> <li>• Underperforming local factories</li> </ul>	<ul style="list-style-type: none"> <li>• Development of industrial parks</li> <li>• Special factory for manufacturing of amputee facilities and wheelchairs</li> <li>• Revival of the sugarcane factories</li> <li>• Establishment of a Public Private Partnership (PPP) Framework to promote investment in manufacturing sector</li> </ul>
<b>Financial Services</b> <ul style="list-style-type: none"> <li>• Low uptake of financial loans</li> </ul>	<ul style="list-style-type: none"> <li>• Issuance of title deeds to enhance access to financial services especially in Mt. Elgon</li> </ul>
<b>Oil, Gas and Mineral Resources</b> <ul style="list-style-type: none"> <li>• Unmapped minerals in the County</li> <li>• Low investment in exploration of minerals in the County</li> </ul>	<ul style="list-style-type: none"> <li>• Mapping/Exploration of existing minerals</li> <li>• Development of mining factories to mine existing minerals</li> <li>• Promotion of usage of local mined products</li> </ul>
SOCIAL PILLAR	
<b>Education and Training</b> <ul style="list-style-type: none"> <li>• Inadequate classrooms</li> <li>• Inadequate space for junior secondary.</li> <li>• Inadequate human resources,</li> <li>• Inadequate rams, brailing materials for special education for various disabilities in teaching facilities (Technical and Vocational Education and Training (TVET), High Schools, Primary, Universities))</li> <li>• Inadequate learning institutions for adult learners.</li> <li>• Unequipped /dilapidated youth empowerment centres.</li> <li>• Lack of youth empowerment centres in five (5) constituencies.</li> <li>• Inadequate funding of bursaries.</li> <li>• Unequipped Early Childhood Development Education (ECDEs) centers</li> </ul>	<ul style="list-style-type: none"> <li>• Construction of adequate classrooms and facilities (internet, electricity, water, roads) to improve quality of education</li> <li>• Capacity building of teachers.</li> <li>• Employ more teachers to reduce teacher/pupil ratio.</li> <li>• Hire more quality assurance officers.</li> <li>• Sensitization on the importance of CBC and provision of materials.</li> <li>• Develop youth empowerment centres in 5 constituencies</li> </ul>



EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
<ul style="list-style-type: none"> <li>• High cost of implementing Competency Based Curriculum (CBC) Programme.</li> </ul>	
<p><b>Health</b></p> <ul style="list-style-type: none"> <li>• Inadequate health personnel.</li> <li>• Weak referral systems.</li> <li>• Inadequate of youth friendly centres.</li> <li>• Limited services on National Hospital Insurance Fund (NHIF).</li> <li>• Inadequate Intensive Care Unit (ICU) facilities.</li> <li>• Corruption on issuance of P3 forms.</li> <li>• Stalled cancer centre</li> <li>• Inadequate medical personnel and paramedics on ambulances.</li> <li>• Inadequate drugs, medical consumables and medical products</li> </ul>	<ul style="list-style-type: none"> <li>• Recruit enough personnel.</li> <li>• Have at least one youth friendly centre in each sub county hospital.</li> <li>• Establish a mental health centre and provision of psychiatrists/counselors</li> <li>• Expand medical facilities in the counties</li> </ul>
<p><b>Environment, Water and Sanitation</b></p> <ul style="list-style-type: none"> <li>• Deforestation.</li> <li>• Poor drainage.</li> <li>• Interference/pollution of water sources.</li> <li>• Land degradation.</li> <li>• Inadequate of a solid waste management system.</li> </ul>	<ul style="list-style-type: none"> <li>• Promotion of environmental conservation</li> <li>• Environmental restoration.</li> <li>• Water harvesting/storage infrastructure.</li> <li>• Policy formulation and implementation of water management policies.</li> <li>• Development of and Integrated water and sanitation management system</li> </ul>
<p><b>Population, Urbanization and Housing</b></p> <ul style="list-style-type: none"> <li>• Inadequate affordable and decent houses</li> </ul>	<ul style="list-style-type: none"> <li>• Construction of affordable centralized housing near police stations</li> <li>• National government to allocate funds through National Housing Corporation for the community to build affordable and decent homes</li> </ul>
<p><b>Gender, Youth and Vulnerable Groups</b></p> <ul style="list-style-type: none"> <li>• Inadequate women empowerment programmes</li> <li>• Inadequate rescue centres for Gender Based Violence (GBV)</li> <li>• Uncoordinated health referral system</li> </ul>	<ul style="list-style-type: none"> <li>• Establishment of women empowerment centres and programmes</li> <li>• Operationalize Gender Based Recovery Centre</li> <li>• GBV centre at Ndengelwa to be promoted to a policare centre</li> </ul>

EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
<ul style="list-style-type: none"> <li>• Unawareness of the Children's Policy</li> <li>• Unawareness of cultural centres</li> <li>• low uptake of Women Enterprise Fund (WEF), Youth Enterprise Fund (YEF) and Persons with Disability (PWD)Fund.</li> <li>• Inadequate women, leadership, peace building and decision making academy programmes</li> <li>• Unawareness of family protection and promotion services</li> <li>• Low employment of women and youth</li> <li>• Uncoordinated programmes for women ,youth and Persons with disabilities</li> </ul>	<ul style="list-style-type: none"> <li>• Review of the Women Enterprise Fund (WEF), Youth Enterprise Fund (YEF) and Disability Fund Policy especially on Local Purchase Order (LPO) financing.</li> <li>• Allocate funds for programmes for National based groups</li> <li>• Fast track the Children Policy.</li> <li>• Kenya National Action Plan (KNAP III) programmes to be domiciled in the department and be included in the 4th MTP</li> <li>• Construction of three more stadiums in the County.</li> <li>• Domesticate the National Youth Policy and implement it at the County level.</li> </ul>
<b>Sports, Culture and Arts</b> <ul style="list-style-type: none"> <li>• Unawareness of Sportsmen in the county or the sporting opportunities.</li> </ul>	<ul style="list-style-type: none"> <li>• Complete and operationalize a high altitude training centre in Mt. Elgon</li> <li>• National government to provide funds for completion of Masinde Muliro stadium in the next phase.</li> <li>• County sports events for youth women and persons living with disability.</li> <li>• Formulate County Sports Committee</li> </ul>
POLITICAL PILLAR	
<b>Devolution</b> <ul style="list-style-type: none"> <li>• Domestication of policies from National Government</li> <li>• Inadequate allocation of resources to the County Government leading to stall of major projects</li> <li>• Frequent delays in releasing funds to the County Government</li> <li>• Poor transition of the running of Malakisi Cotton ginnery and Nzoia Sugar Factory from the National Government to the County Government</li> </ul>	<ul style="list-style-type: none"> <li>• Initiate development projects to be seen through to completion</li> <li>• Legislation to ease the wrangles between the County Assembly and the County Executive</li> </ul>
<b>Governance, Justice and Rule of Law\</b> <ul style="list-style-type: none"> <li>• Delayed court process for hearing cases due to</li> </ul>	<ul style="list-style-type: none"> <li>• Alternative Dispute Resolution to be encouraged thus</li> </ul>

EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
corruption	<p>hastening the justice delivery system</p> <ul style="list-style-type: none"> <li>• Gender mainstreaming</li> <li>• Women empowerment and sensitization to ensure inclusivity and fairness in leadership roles</li> <li>• Establishment of Courts in every sub-county to ease backlog of cases and enhance access to justice</li> <li>• Formulation of legislative measures to ensure inclusivity and fairness in employment.</li> </ul>
FOUNDATIONS/ENABLERS	
<p><b>Infrastructure</b></p> <ul style="list-style-type: none"> <li>• Inadequate road network</li> <li>• Most rural roads are unpaved e.g. Misikhu – Ndivisi Road, Malakisi – Kimaeti – Mateka Road, Masaek – Kipsigon – Military Camp Road</li> <li>• Inadequate market infrastructure hence difficult access to markets (Local and International) especially coffee market</li> <li>• Exploitation of farmers by middlemen</li> <li>• Power Connectivity – Fair connectivity with frequent black outs</li> <li>• High rate of vandalism and illegal connection of electricity</li> <li>• Inadequate transformers especially in Mt. Elgon</li> <li>• Low network coverage in some areas.</li> </ul>	<ul style="list-style-type: none"> <li>• Construction of Standard Gauge Railway from Eldoret – Malaba</li> <li>• Reclaim Bungoma airstrip from private developers</li> <li>• Upgrade Ndengelwa – Pamus Road to tarmac</li> <li>• Upgrade Bukembe – Sawa – Teremi Road to tarmac</li> <li>• Expand Bungoma – Mumias Road</li> <li>• Upgrade Lwakhakha – Chwele Road to handle heavy traffic and trailers</li> <li>• Improve road safety on Webuye – Malaba (A104) by creating slip lanes and parking lanes</li> <li>• Upgrade Lwakhakha border post to be a one stop shop</li> <li>• Upgrade Kapkara – Tinga Moja Road and Bridge (Sirisia)</li> <li>• Upgrade Kopsiro – Chepyuk – Kipsikirok – Cheptonon Road to bitumen</li> <li>• Upgrade Malakisi – Kimaeti – Myanga – Mateka Road to bitumen</li> <li>• Upgrade Mabanga – Ekitale – Sang’alo – Sibembe Road to bitumen to decongest Bungoma Town</li> <li>• Install wind energy harvesting in Mt. Elgon</li> <li>• Develop hydro power at Nabuyole Falls</li> <li>• Increase the number of transformers to increase domestic consumption especially in Mt. Elgon</li> </ul>
<p><b>Land Reforms</b></p> <ul style="list-style-type: none"> <li>• Mt. Elgon region lack title deeds for their lands</li> </ul>	<ul style="list-style-type: none"> <li>• Issuance of title deeds</li> </ul>

EMERGING ISSUES AND CHALLENGES	PROPOSED PRIORITY PROJECTS AND PROGRAMMES
<p><b>Labour and Employment</b></p> <ul style="list-style-type: none"> <li>• High unemployment rate leading to increased crime rates and drug abuse by youths</li> </ul>	<ul style="list-style-type: none"> <li>• Carry out skills audit to guide employment and job creation</li> <li>• Roll out kazi mtaani in all sub counties to employ skilled and unskilled youths</li> </ul>

## 5. CONCLUSION

The County Secretary emphasized on the importance of prioritizing development and rehabilitation of the County infrastructure (road network and the airstrip). He also indicated that the County Government has invested in youth empowerment through vocational training. However, there is need to promote youth service.

The County Commissioner thanked the members for their fruitful discussions and engagements during the group discussions and plenary sessions. He reiterated the importance of public participation in the County events to boost inclusive planning, implementation, monitoring and evaluation of programmes and projects. This is aimed at improved and inclusive planning to promote accountability and transparency in implementation and achievement of the set targets.

The Commissioner encouraged the participants to practice the same tenets of planning for the scarce resources at the individual/family levels. He emphasized on the need to ensure the proposed programmes/projects are incorporated into the MTP IV and the CIDPs. The County Government was encouraged to implement the County issues that were raised into the third generation of the CIDP.

The County Consultation Forum's Reports will be shared with all the MTP Sector Working Groups to inform formulation of Sector policies, programmes and projects. The meeting was officially closed by the County Commissioner.